combat narcotics trafficking and the threat of maritime terrorism.

The 1993 amendments increase the size of the IMO governing Council from 32 to 40 members. The United States has always been a member of the IMO governing Council. Increasing the Council from 32 to 40 Member States will ensure a more adequate representation of the interests of the more than 150 Member States in vital IMO maritime safety and environment protection efforts worldwide.

The 1991 amendments institutionalize the Facilitation Committee as one of the IMO's main committees. The 1993 amendments increase the size of the Council from 32 to 40 members.

thereby affording a broader representation of the increased membership in the IMO's continuing administrative body.

Support for these amendments will contribute to the demonstrated interest of the United States in facilitating cooperation among maritime nations. To that end, I urge that the Senate give early and favorable consideration to these amendments and give its advice and consent to their acceptance.

WILLIAM J. CLINTON

The White House, October 1, 1996.

## Message to the Congress Transmitting a Report on Caribbean Basin Economic Recovery

October 1, 1996

To the Congress of the United States:

I hereby submit the Second Report to the Congress on the Operation of the Caribbean Basin Economic Recovery Act. This report is prepared pursuant to the requirements of section 214 of the Caribbean Basin Economic Recovery Expansion Act of 1990 (19 U.S.C. 2702(f)).

WILLIAM J. CLINTON

The White House, October 1, 1996.

## Statement on Signing the Bill Emerson Good Samaritan Food Donation Act

October 1, 1996

Today, I am pleased to sign into law H.R. 2428, a bill that will facilitate the donation of food and grocery products to needy individuals. The bill, known as the "Bill Emerson Good Samaritan Food Donation Act," exempts those who recover or donate apparently fit food and groceries from criminal or civil liability arising from those activities.

Through food recovery and donation, Americans can share with the hungry a portion of our country's immense food resources that would otherwise be wasted. The Department of Agriculture has supported the recovery and donation of packaged food for years. Moreover, during this Administration, the Department has undertaken a national initiative to help Americans can be supported to the partment of the packaged food for years.

cans "rescue" food of a highly perishable, but nutritious nature. Most of this food is prepared in restaurants, hotels, cafeterias, and other institutional settings and would otherwise have been thrown away. Through this important effort, thousands of hungry people have been fed at no cost to the Federal taxpayer.

In working with various private sector donors and food banks, however, it has come to light that liability concerns are often an impediment to food recovery and donation efforts. Although many States have enacted their own "Good Samaritan" laws to support food recovery and donation efforts, many businesses have advised that these varying State statutes hinder food donations.